

# **Annual Monitoring Report 2010/11** (re-issued 31st July 2012)



# Kirklees Council Local Development Framework Annual Monitoring Report 2010/11

(re-issued 31<sup>st</sup> July 2012)

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#### **Further information**

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### Summary

- This is the seventh annual monitoring report produced by Kirklees Council. It covers the period from April 2010 to March 2011.
- The report covers a number of indicators including progress towards the Local Development Scheme (LDS) and latest information on housing, open space and shops and services.
- An updated Local Development Scheme timetable is provided within this document.
- The council has two adopted Supplementary Planning Documents. These relate to Negotiating Financial Contributions for Transport Improvements (Leeds Road, Huddersfield) and to Affordable Housing. The performance of these policies is outlined.
- Net housing completions for 2010/11 were 974.
- 82.55% of housing completions were on previously developed (brownfield) land.

The following information which was not available at the time of original publication (Dec 2011), has now been added to the report:

- Core strategy update (page 6)
- Housing information for 2010/11 (pages 10 to 15 and Appendix B)
- Environment Agency sustained flood risk and water quality objections information (page 21)

The National Planning Policy Framework (NPPF) was published in March 2012 and therefore the updates to the AMR are consistent with the NPPF.

31<sup>st</sup> July 2012

NB: This replaces the version published on 1<sup>st</sup> June 2012 and includes a correction to the five year housing land supply.

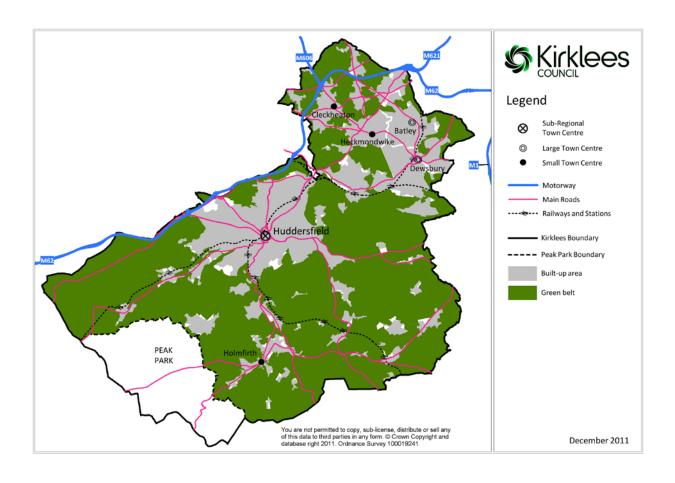
#### 1. Introduction

- 1.1. Under the Planning & Compulsory Purchase Act 2004, councils are currently required to produce an annual monitoring report for each financial year assessing the implementation of the council's Local Development Scheme (LDS), and the extent to which policies are being successfully implemented.
- 1.2. The LDS is essentially a programme of preparing local development documents, which will together form the Local Development Framework (LDF) and provide a spatial planning strategy.
- 1.3. Annual monitoring reports must be submitted to the government within 9 months of the end of the period, i.e. by the end of December each year. Each report is published on the council's website (<a href="www.kirklees.gov.uk/ldf">www.kirklees.gov.uk/ldf</a>). This is the seventh annual monitoring report produced by Kirklees Council. It covers the period from April 2010 to March 2011.
- 1.4. The Town & Country Planning (Local Development) (England) Regulations 2004 detail the requirements for the content of the annual monitoring report. In simple terms, the council is required to report:
  - details of progress made for each document specified in the LDS, together with any steps to be taken if preparation has fallen behind the timetable, and details of any documents adopted or approved;
  - details of any Local Development Orders made or revoked;
  - policies which are not being implemented, together with reasons why, and any steps to be taken to secure implementation to replace or amend the policy;
  - details of performance against housing provision policy.
- 1.5. Some information for this AMR was not available at the time of original publication in December 2011. This information has been added to this addendum document.

#### 2. Kirklees context

- 2.1. Kirklees is one of five metropolitan districts in West Yorkshire, covering an area of 40,860 hectares. It is located on the western edge of the Yorkshire and Humber region and part of Kirklees is within the Peak District National Park.
- 2.2. The district contains a diverse mix of land uses with the main urban areas in the north and west containing the majority of the population. The green belt is extensive, covering 70.3% of the district (excluding Peak District National Park), particularly within the south. Kirklees is divided into 23 wards, with 59 designated conservation areas. The road and rail network provides good links to the surrounding cities of Manchester, Leeds, Bradford and Sheffield, with wider reaching connections provided via the M62 and the M1.

Figure 2a - Kirklees context map



# 3. Local Development Scheme implementation

- 3.1. The council published a revised Local Development Scheme (LDS) in June 2011. Although this does not fall within the 2010/11 monitoring period, it is important that the current timetable is used to avoid confusion. Previous proposed DPD's for Design and Conservation and Minerals and Waste will now be incorporated into DPD2, as will the proposals for Dewsbury and Batley Town Centres. The LDS can be viewed at <a href="https://www.kirklees.gov.uk/ldf">www.kirklees.gov.uk/ldf</a>.
- 3.2. Figure 3a shows progress with the production of Local Development Framework (LDF) documents within the monitoring period. Figure 5a shows a complete list of LDF documents adopted as at 31<sup>st</sup> March 2011.
- 3.3. Since the 2009/10 AMR, the Core Strategy Draft Proposals (preferred option) has been subject to a public consultation for a period of 9 weeks (December 2010 February 2011). All information relating to this consultation can be found on the LDF consultation pages at <a href="https://www.kirklees.gov.uk/localdevelopment">www.kirklees.gov.uk/localdevelopment</a>. The update on the next page provides more information relating to the core strategy. There has been no change to progress on other LDF documents during this monitoring period.

Figure 3a – Local Development Scheme progress					
Document and stages	LDS target	Actual			
DPD1 - Core Strategy & Development	Policies				
Options	February 2009	February 2009			
Draft proposals (Preferred Option)	September 2010	December 2010			
Publication representations period	October 2011	Anticipated Autumn 2012			
Adoption	January 2013	-			
DPD2 - Development and Open Space					
Consultation	April 2013	-			
Publication representations period	July 2014	-			
Adoption	February 2016	-			
DPD3 – Huddersfield Town Centre Area Action Plan (AAP)					
Issues and Options	November 2009	November 2009			
Consultation	January 2012	-			
Publication representations period	March 2013	-			
Adoption	September 2014	-			
2009/10 Annual Monitoring Report					
Submission	December 2010	December 2010 (and addendum version May 2011)			

#### Core Strategy update (at 1<sup>st</sup> June 2012):

On 6th March 2012, the council approved the core strategy for submission to the Secretary of State. The approved document can be viewed on the council website. The next stage of the core strategy process will be the 6 week period when representations - of objection or support - can be made about the proposals the council approved on 6th March. This period will start in early September.

The LDF webpage at <a href="www.kirklees.gov.uk/localdevelopment">www.kirklees.gov.uk/localdevelopment</a> will continue to be updated with the latest information as progress develops.

# 4. Unimplemented policies

- 4.1. Councils are required to indicate in their annual monitoring report any policy which is not being implemented, together with a reason for non-implementation, details of any steps taken to secure implementation, or whether the council intends to prepare or revise a development plan document (DPD) to replace or amend the policy.
- 4.2. As no DPD has yet reached adoption, the Kirklees UDP adopted in 1999 continues to be the statutory development plan. In early 2007, a policy saving exercise, taking account of guidance from the Secretary of State, examined whether UDP policies should be saved or not saved. Policies were proposed not to be saved where they were redundant due to the completion of developments or because of changes in national planning policy and also where they added nothing to relevant national policy.
- 4.3. As a result of a Direction issued by the Secretary of State for Communities and Local Government, from 28<sup>th</sup> September 2007 some policies in the UDP continue to have effect ("saved policies") and some do not as they were not saved. The full list of saved and unsaved policies can be viewed on the council's website at www.kirklees.gov.uk/udp.

# 5. Adopted documents and policy monitoring

- 5.1. The implementation of a new development plan system which includes a robust monitoring framework will take time. Each local development document will need to develop its own monitoring framework. The preparation of development plan documents (DPDs) and supplementary planning documents (SPDs) need to incorporate the sustainability appraisal process. A corporate sustainability appraisal framework has been prepared which guides the development of these documents.
- 5.2. Figure 5a shows the Local Development Framework documents adopted by Kirklees as at 31<sup>st</sup> March 2011 (www.kirklees.gov.uk/ldf).

Figure 5a – Local Development Framework documents adop (at 31 <sup>st</sup> March 2011)	ted
Documents and monitoring	Adoption date
1) Statement of Community Involvement (SCI)	September
	2006
The SCI continues to be used to influence consultation methods on LDF documents which have recently included the Core Strategy Draft Proposals consultation (December 2010 – February 2011) and the Huddersfield Town Centre Area Action Plan Issues and Options (November 2009).	
All of the consultation work was undertaken in accordance with the SCI and feedback received on the consultation processes will be used in the ongoing process of reviewing the methods of consultation. Recent consultation reports can be viewed at:  www.kirklees.gov.uk/localdevelopment	
Table continued on next page	

Figure 5a – Local Development Framework documents adopted (at 31 <sup>st</sup> March 2011)		
Documents and monitoring	Adoption date	
2) Supplementary Planning Document 1 (SPD1) - Negotiating Financial Contributions for Transport Improvements (Leeds Road, Huddersfield)  During the monitoring period 2010/11, payments relating to SPD1 negotiations were made from the developers of industrial and warehousing units at Station Road, Bradley amounting to £95,000. Therefore, the contributions received to date through SPD1 total £485,000. Further contributions have been negotiated (totalling £1,129,000) on a number of sites which may come forward from the implementation of planning permissions. In a number of cases, the quantities of financial contributions expected on these schemes have decreased during the last year due to scheme revisions reflecting the current economic climate. Some re-negotiated schemes have resulted in lower anticipated traffic impacts and consequent reductions in the developer contributions for transport improvements. Further contributions are still undergoing negotiation and will be included in future publications and the receipt of negotiated contributions will be monitored as the permissions are implemented.	September 2007	
3) Supplementary Planning Document 2 (SPD2) - Affordable Housing	November 2008	
The council have continued the approach of introducing the Affordable Housing SPD in a phased manner in response to the current economic climate and comments received in the consultation process ( <a href="www.kirklees.gov.uk/ldf">www.kirklees.gov.uk/ldf</a> ). Total gross affordable housing completions during the monitoring period are shown in section 6 (housing).		

#### 6. Housing

#### Context

- Reporting on the delivery of additional dwelling provision is a particularly 6.1. important element of annual monitoring reports. The annual monitoring report must specify the number of dwellings built during the period of the report (1<sup>st</sup> April 2010 – 31<sup>st</sup> March 2011) and dwellings built since the date when the current housing requirement came into effect.
- 6.2. In May 2008, the Yorkshire and Humber Plan - Regional Spatial Strategy (RSS) was published (<u>www.kirklees.gov.uk/ldfsupportdocuments</u>). The RSS proposed an annual requirement of 1,060 dwellings for 2004-08 and 1,700 for 2008-26. The RSS remains in place although the government intend to revoke it through the Localism Act.
- 6.3. In December 2010, the council published its Core Strategy Draft Proposals which set out its housing provisions for monitoring purposes. This was based on a stepped increase in delivery levels from 2009/10 to 2014/15 and then higher delivery to 2027/28 which gave a total requirement of 26,230 between 2009 and 2028.
- 6.4. The core strategy approved for submission by council on 6 March 2012, proposes a housing requirement of 22,470 over the period between 2010 and 2028 (figure 6a).

Figure 6a – Plan period and housing requirement			
Increase in dwelling numbers required (2010-2028)			
RSS	30,600 <sup>1</sup>		
Core strategy Proposed Submission	22,470		

#### **Housing completions**

- 6.5. During 2010/11 there were 1,106 housing completions, offset by losses of 132. Consequently the net completions for the period 2010/11 stand at 974.
- 6.6. National planning policy continues to advocate the effective use of land through re-use of brownfield (previously developed) land. It should be noted that as of June 2010, Planning Policy Statement 3 (PPS3) re-classified

<sup>&</sup>lt;sup>1</sup> Note that as the RSS end date was 2026, the requirement has been projected forward by 2 years for the purposes of figure 6a.

private residential gardens from brownfield (previously developed) to greenfield land. The council's monitoring systems were adjusted to account for this change. Figure 6b shows the 2010/11 information as it would stand under the old and revised definition to enable comparison with the previous year. This shows that the change in definition has reduced the percentage completions on previously developed land.

6.7. Figure 6b shows that in 2010/11, 82.55% of new housing completions were on previously developed land.

Figure 6b – New and converted dwellings - on previously developed land				
	2009/10 2010/11 (defining residential gardens as previously developed land)		2010/11 (defining residential gardens as greenfield land)	
Gross completions	781	1,106	1,106	
Gross completions on previously developed land	694	964	913	
% on previously developed land	88.86%	87.16%	82.55%	

## **Accommodation for Gypsies and Travellers**

6.8. There were no additional Gypsy and Traveller pitches provided in Kirklees during the monitoring period from April 2010 to March 2011.

#### Affordable housing completions

6.9. Affordable housing, as defined in national planning policy, includes social rented, affordable rented and intermediate housing provided to eligible households whose needs are not met by the market. Negotiations to secure affordable housing within private sector developments continued in accordance with Supplementary Planning Document 2 (SPD2) (adopted in November 2008). During 2010/11, 192 affordable units were completed, which represents a slight decrease on the figure for the previous year (figure 6c).

Figure 6c – Gross affordable housing completions					
2008/9 2009/10 2010/11					
Social Rented Homes	186	101	132		
Intermediate Homes	18	114	60		
Affordable Homes Total	204	215	192		

#### **Housing density**

6.10. Figure 6d provides information relating to the gross number of completions in 2010/11 based on site densities.

Figure 6d – Density of new housing completions (2010/11)					
Dwellings %					
Less than 30 dwellings per hectare	111	10.04%			
30 dwellings or greater per hectare	995	89.96%			
<b>Total</b> 1,106 100%					

6.11. Figure 6e shows net housing completions since 2004 and remaining housing supply on sites with planning permission and Unitary Development Plan (UDP) housing allocations without planning permission.

Figure 6e	Figure 6e - Housing supply table (no. of dwellings)				
Year	Net completions	Dwellings with planning permission but not yet built at start of year	UDP allocations without planning permission at start of year	Total dwelling capacity from permissions and UDP allocations available at start of year	
2004/5	1,349	4,625	5,175	9,800	
2005/6	1,074	5,483	4,604	10,087	
2006/7	2,261	7,331	4,591	11,922	
2007/8	2,281	7,974	4,252	12,226	
2008/9	1,098	7,674	3,872	11,546	
2009/10	692	8,406	3,661	12,067	
2010/11	974	7,491	3,559	11,050	
2011/12	-	7,033	3,515	10,548	

6.12. At 31<sup>st</sup> March 2011, the available housing capacity identified from planning permissions and remaining UDP allocations, as shown in the Housing Land Supply Review (see paragraph 6.21), amounted to 10,548. In addition, there is potential housing capacity on other sites including those with expired planning permission.

6.13. The change in total dwelling capacity between each monitoring year in figure 6e is the result of the number of new permissions granted each year, the expiry of existing planning permissions and the number of housing completions. The significant increase in the number of dwellings with planning permission at 2006/7 resulted from the inclusion of buildings proposed for conversion in the dwelling supply for the first time.

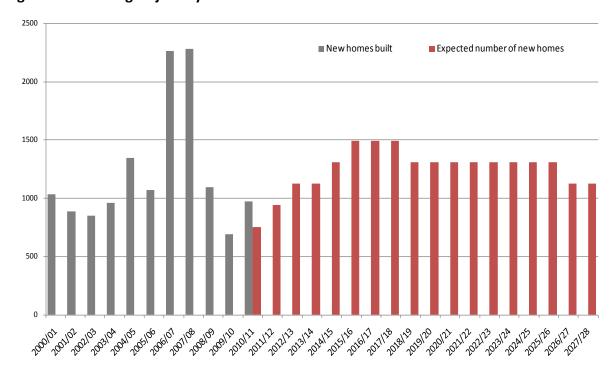
#### Update note - December 2011

As part of preparations for the Local Development Framework (LDF), Kirklees Council has undertaken a Strategic Housing Land Availability Assessment (SHLAA). The purpose of the SHLAA is to provide information on sites that could potentially be used to meet the housing requirement in Kirklees. The SHLAA was published in October 2011.

The SHLAA document can be viewed at www.kirklees.gov.uk/shlaa

6.14. Figure 6f shows completions since 2000/01 together with expected delivery over the period of the core strategy. Completions of 974 in 2010/11 exceeded the projected level.

Figure 6f - Housing trajectory



#### Five year housing land supply

- 6.15. Guidance on the provision of land for housing contained in national planning policy indicates that local authorities should identify sufficient specific sites to deliver a five year housing supply.
- 6.16. The National Planning Policy Framework (NPPF) (paragraph 47) states that an additional buffer of 5% should be demonstrated and in cases where there has been a record of persistent under delivery of housing, the buffer should be increased to 20%.
- 6.17. Since 2004, the cumulative housing requirement set by RSS for Kirklees was 9,340. Net completions during the same period totalled 9,729 dwellings, 389 more that required. Therefore under NPPF (paragraph 47), the appropriate additional buffer to be provided is 5% requiring the supply to equate to 5.25 years.
- 6.18. As shown in figure 6e, there are valid residential planning permissions with a capacity of 7,033 dwelling units. Of these, 6,345 are considered as having high development potential (i.e. to be deliverable within five years). Further capacity is also expected to come forward within five years on some brownfield sites with expired planning permissions (274 dwellings), brownfield SHLAA sites (360 dwellings) and some UDP allocations (397 dwellings) (see Appendix B). This gives an overall capacity of 7,376 dwellings.
- 6.19. NPPF (paragraph 48) states that local planning authorities may make an allowance for windfall sites in the five year supply if there is compelling evidence that such sites have consistently become available in the local area and will continue to provide a reliable source of supply. Windfall sites of less than 0.2 hectares (excluding residential gardens) have delivered an average of 343 dwellings per annum since 2006 with relatively small variations year on year irrespective of wide fluctuations in total completions. Using this as the basis of a windfall allowance and subtracting the capacity of sites <0.2 hectares with planning permission or expired permission and deliverable within 5 years, produces an allowance of 688 dwellings, increasing total 5 year capacity to 8,064 dwellings.
- 6.20. At 31<sup>st</sup> March 2011, the five year land requirement is based on the RSS. Factoring in the higher net completions than the RSS requirement to date (see paragraph 6.17) the current annual requirement is 1674. On this basis the identified 5 year housing land capacity together with the windfall allowance described in paragraph 6.19 represents 4.82 years' supply.

#### **Housing Land Supply Review (HLSR)**

- 6.21. The council prepares an annual Housing Land Supply Review (HLSR) with a base date of 1<sup>st</sup> April. The HLSR includes details of sites with planning permission for housing, remaining UDP housing allocations, expired permissions and other sites identified by the council.
- 6.22. The HLSR document includes details of the specific deliverable sites assessed as having high development potential which can contribute to the 5 year supply (planning permissions, UDP allocations, expired permissions). This document is available from <a href="www.kirklees.gov.uk/ldfsupportdocuments">www.kirklees.gov.uk/ldfsupportdocuments</a> or a copy can be obtained by emailing <a href="mailto:dpi@kirklees.gov.uk">dpi@kirklees.gov.uk</a> or phoning (01484) 221627.

# 7. Employment, shops and services

#### **Employment**

- 7.1. To ensure adequate land is available for employment opportunities to be created, employment land take-up continues to be monitored by the council. However, employment land take up data is not available this year and will not be reported in the AMR until the 2011/12 monitoring report. The information below gives data relating to previous years.
- 7.2. Saved policy B1 of the UDP seeks to meet the employment needs of the district by providing land to accommodate the requirements of existing Kirklees businesses and the establishment of new businesses. UDP saved policy B2 allocated 278.9 hectares for B1, B2 and B8 uses on sites of 0.4 hectares and above for plan period. Take up in recent years is shown in figure 7a.

Figure 7a – Take up of employment land			
	Hectares		
2004/5	19.86		
2005/6	0.51		
2006/7	15.70		
2007/8 13.33			
2008/9 15.44			
2009/10	9.00		
2010/11	Not available		

- 7.3. Figure 7b shows the amount of completed floorspace by use class constructed on employment sites over the same period.
- 7.4. The council prepares an annual Employment Land Supply Review (ELSR) with a base date of 1<sup>st</sup> April. The ELSR includes details of specific sites that are suitable for employment uses and their current planning status (UDP allocations without planning permission, sites with planning permission, expired permissions and other sites identified by the council). The most recent version of this report can be viewed online along with previous year's versions at <a href="www.kirklees.gov.uk/ldfsupportdocuments">www.kirklees.gov.uk/ldfsupportdocuments</a>. There is no 2010/11 version of this document. Copies can also be obtained by emailing <a href="mailto:dpi@kirklees.gov.uk">dpi@kirklees.gov.uk</a> or phoning (01484) 221627.

Figure 7b – Total amount of gross additional employment floorspace (sq.m.) by type						
Use class	B1a	B1b	B1c	B2	B8	Total
2004/5		6,589		26,936	56,792	90,317
2005/6	894	0	0	1,439	2,490	4,823
2006/7	19,473	795	7,623	21,760	18,807	68,458
2007/8	7,022	0	2,238	13,804	16,814	39,878
2008/9	6,493	0	5,023	16,096	25,395	53,007
2009/10	13,644	0	1,944	11,548	2,900	30,036
2010/11	Not available					

#### **Shops and services**

- 7.5. The Kirklees town centre audit programme monitors retail provision in the main shopping centres of the District. Annual surveys are undertaken to record and monitor the amount of floorspace and numbers of shop units in each centre, and their occupiers.
- 7.6. During the monitoring year 2010/11, the overall provision of retail floorspace across the district has remained relatively static. The quantity of floorspace found to be vacant during the snapshot surveys was noticeably less across the smaller centres in particular, compared to the previous year.
- 7.7. Figures 7d and 7e provide information on the current provision of convenience (food) and comparison (non-food) retail floorspace in town and district centres, and also the level of vacancy and refurbishment work recorded in these centres. The centres included in the assessment reflect the proposed shopping centre classification from the Draft Proposals (Preferred Option) Consultation stage of the emerging Kirklees Core Strategy. Only the top 4 classifications (sub-regional town centre, large and small town centres and district centres) are included in Figures 7d and 7e as data for the smaller centres (local and neighbourhood) is only collected in terms of shop unit numbers in alternate years. Figure 7c defines the role and function of each centre classification.

Figure 7c – Shopping Centre Classification					
Tier	Role and function	Centres			
Sub-Regional Town Centre	<ul> <li>provide for shopping growth         (particularly non-food) to serve the         needs of people in Huddersfield and         south Kirklees</li> <li>the main focus in Kirklees for the         provision of financial services,         leisure and entertainment and         health, further and higher         education and other public services</li> </ul>	Huddersfield town centre			
Large Town Centre	<ul> <li>provide for shopping growth         (particularly non-food) to serve the         needs of people in north Kirklees</li> <li>the focus for the provision of         financial services, leisure and         entertainment and health, further         education and other public services         for people in north Kirklees</li> </ul>	Dewsbury and Batley town centres			
Small Town Centre	<ul> <li>provide for growth in food shopping to serve the needs of people in the Spen Valley and Holme Valley</li> <li>the focus for the provision of financial services, leisure and entertainment and health, and other public services for people in the Spen Valley and Holme Valley</li> </ul>	Heckmondwike, Cleckheaton and Holmfirth town centres			
District Centre	<ul> <li>provide for everyday needs for shopping, leisure and community facilities and basic financial services appropriate in scale and function to the role of the centre and settlements served</li> <li>include concentrations of shops or services responding to specialist markets</li> </ul>	Almondbury, Birstall, Honley, Kirkburton, Marsden, Marsh, Meltham, Milnsbridge, Mirfield, Moldgreen, Ravensthorpe, Skelmanthorpe, Slaithwaite			
Local Centre	provide for top-up shopping and local services	For full list, see the Core Strategy Draft Proposals document (Figure 13, p81)			
Neighbourhood Centre	<ul> <li>provide for a limited range of top- up shopping</li> </ul>	For full list, see the Core Strategy Draft Proposals document (Figure 13, p81)			

#### Core strategy update:

On 6 March 2012, full Council approved the core strategy for submission to the Secretary of State (see update note on page 6). This does not propose any fundamental changes to the centre classification but does replace the term 'tier' with 'level'.

7.8. In future years, the Annual Monitoring Report will incorporate more detail on the provision of retailing in terms of the proportions of retail uses and vacancy, and further data will be provided in terms of changes in pedestrian footfall levels recorded in each of the main centres. These changes will be incorporated once the Core Strategy (DPD1) has been adopted and will reflect the agreed monitoring framework for the LDF as set out in DPD1.

Figure 7d – Retail floorspace within sub-regional and large town centres as at 2010/11 – sq.m. net						
	Huddersfield Dewsbury Batley					
Retail	convenience	15,493	10,852	7,438		
	comparison	61,803	28,796	18,763		
Vacant		6,539	5,275	1,848		
Under re	efurbishment	431	1,873	125		
Total		84,266	46,796	28,174		

Figure 7e – Retail floorspace in small town centres and district centres as at 2010/11 – sq.m. net				
Small towns (Heckmondwike, Cleckheaton and Holmfirth)  District centres (x 13)*				
Retail	convenience	8,371	10,343	
	comparison	13,588	17,139	
Vacant		1,791	2,574	
Under refurbishment		318	344	
Total		24,068	30,400	

<sup>\*</sup>See Figure 13 (p81) of the Core Strategy Draft Proposals consultation document (2010) for a full list of centres (www.kirklees.gov.uk/localdevelopment)

#### **Retail capacity study**

7.9. The council commissioned a retail capacity study to cover the period 2008 to 2013 to provide a picture of the shopping patterns within Kirklees and, using householder surveys along with expenditure and turnover data, to assess the district's capacity for accommodating new retail floorspace. This study was updated in 2009 to take account of changing economic circumstances and new trends in population growth and expenditure, with forecasts for capacity up to 2015. The most recent study can be downloaded from the council website at <a href="www.kirklees.gov.uk/ldfsupportdocuments">www.kirklees.gov.uk/ldfsupportdocuments</a> or a copy obtained by emailing <a href="mailto:dpi@kirklees.gov.uk">dpi@kirklees.gov.uk</a> or phoning (01484) 221627.

# 8. Environmental quality

#### Flooding

- 8.1. The Calder Valley Strategic Flood Risk Assessment (SFRA) can be downloaded from <a href="www.kirklees.gov.uk/ldfsupportdocuments">www.kirklees.gov.uk/ldfsupportdocuments</a>. This document should be read in conjunction with national planning policies and the latest Environment Agency Flood Map.
- 8.2. During the period 2010/11, there were no instances where planning permission was granted contrary to the sustained objection of the Environment Agency on water quality or flood risk grounds.

#### Areas of biodiversity importance

- 8.3. During the year to 31<sup>st</sup> March 2011, the total area of biodiversity importance in Kirklees has remained at 7,174.6 hectares which includes sites under the following designations:
  - Site of Special Scientific Interest (SSSI) (includes upland areas also designated as Special Protection Areas - SPA)
  - Site of Wildlife Significance (SWS)
  - Site of Scientific Interest (SSI)
  - Local Nature Reserve (LNR)
  - Biodiversity Action Plan Site (BAP)
  - Ancient Woodland

#### December 2011 update:

Whilst there was no increase in biodiversity areas during the monitoring year, there has been progress towards the designation of a number of new Biodiversity Action Plan (BAP) sites in the Dewsbury area and the development of some new wet woodland habitats. Work on these designations is still ongoing and will be finalised and reported during the 2011/12 monitoring year.

#### Open space

- 8.4. The council commissioned a borough-wide comprehensive assessment of open space provision in Kirklees in accordance with the requirements of national Planning Policy Guidance Note 17: Planning for Open Space, Sport and Recreation. The study provides an audit based analysis of the quantity, quality, value and accessibility of open spaces. The study also includes an assessment of existing and future needs for open space, sports and recreational facilities. The published document is available from the council website at <a href="www.kirklees.gov.uk/ldfsupportdocuments">www.kirklees.gov.uk/ldfsupportdocuments</a> or copies can be requested by emailing <a href="mailto:dpi@kirklees.gov.uk">dpi@kirklees.gov.uk</a> or by phone on 01484 221627.
- 8.5. A revised Open Space report was issued in December 2010 taking account of quality and value assessments of new and refurbished sites. The revisions also reflect amendments made to the quality criteria and weightings for each typology. The updated report is also available on the website.
- 8.6. A key purpose of the study was to recommend open space provision standards for the LDF with a view to protecting existing open spaces from development and securing new open space provision where there are deficiencies. These recommendations are to be considered in due course as the LDF is progressed.
- 8.7. The study also makes recommendations on enhancements to existing open space which will assist the council in developing and improving leisure and recreational opportunities. Some of these recommendations are already being taken into account, for example in the programme to upgrade existing play areas.
- 8.8. The Tidy Britain group runs an annual scheme to benchmark national standards for parks and green spaces in the UK this awards Green Flag status to reward the best green spaces. Oakwell Hall Country Park in Birstall has reached Green Flag status for 7 years running (including Summer 2011). Figure 8a shows which parks have received awards in Kirklees.

#### December 2011 update:

During summer 2011, 3 additional Kirklees parks were awarded Green Flag status, along with a 7<sup>th</sup> award for Oakwell Hall. These are also shown in figure 8a despite their status being achieved after the end of the monitoring period.

Figure 8a – Parks with Green Flag status within Kirklees							
Park Name	Park Location (including grid reference)	Local Authority Managed?	Area (ha)	Green Flag Status?			
Oakwell Hall Country Park	Nova Lane, Birstall (421760, 426968)	Yes	46 ha	Awarded 2011 (seventh year running)			
Beaumont Park	Beaumont Park Road, Huddersfield (412637, 414422)	Yes	11ha	Awarded Summer 2011			
Crow Nest Park	Cemetery Road, Dewsbury (423544, 421289)	Yes	17ha	Awarded Summer 2011			
Wilton Park	Bradford Road, Batley (423194, 425474)	Yes	15ha	Awarded Summer 2011			

#### 9. Minerals and waste

#### Minerals

9.1 Data for the production of land won aggregates for the monitoring year 2010/11 is not available. This will be reported in the 2011/12 Annual Monitoring Report.

Figure 9a – Production of primary land won aggregates by mineral planning authority (in tonnes)				
Crushed Rock Sand and Gravel				
Amount of Primary land won aggregates (tonnes)	Not available			

#### Waste

- 9.2 Within Kirklees there are a variety of waste management facilities including 3 municipal waste transfer stations, 5 landfill sites, 5 household waste recycling centres (with public access), approximately 50 scrap yards and approximately 20 private sector waste transfer stations. There were no additional municipal waste management facilities brought into use during the 2010/11 monitoring period.
- 9.3 During the monitoring year, a total of 207,000 tonnes of municipal waste was generated 3% less than the previous year. This was in part due to remaining households within the district being moved over to fortnightly bin collections resulting in a decrease in general waste and an increase in recyclable waste.
- 9.4 As part of the Council's ongoing commitment to reducing waste, procedures for sorting and processing waste at municipal facilities have been improved. This has contributed to changes in the quantities of waste managed by different means. The methods of dealing with municipal waste are shown in figure 9b. There has been a drop in the quantity of waste going to landfill from 14% in 2009/10 to around 5% in 2010/11 which has in part been due to these better sorting and processing systems, enabling a greater proportion of waste to be incinerated or recycled after reaching the processing plants.

Figure 9b – Amount of municipal waste arising by management type					
Waste Management Type	Amount of Waste (tonnes)	% of each Management Type			
Waste to Energy (Incineration)	127,000	61.4			
Landfill	10,000	4.8			
Recycled/Composted	70,000	33.8			
Total	207,000	100			

# 10. Community involvement and access to information

#### Statement of Community Involvement (SCI)

- 10.1. The Statement of Community Involvement (as adopted on 27<sup>th</sup> September 2006) sets out standards to be achieved by the council in involving the community in the preparation of the Local Development Framework (LDF) and the planning applications process. The SCI will continue to be used to inform consultation preparation and processes as the LDF develops.
- 10.2. The Core Strategy Draft Proposals consultation (2010/11) was undertaken in accordance with the SCI and feedback received on the consultation methods will be used in the ongoing process of reviewing the consultation procedure. Over 2000 individual people and organisations took part in the consultation, either by submitting written comments or by attending an event. Responses were received from all 6 of the Town and Valley Committee Areas of Kirklees and from outside the District. The public, voluntary and community groups, businesses, infrastructure providers and other organisations were all represented in the responses. Input was sought from sectors of the community that are often under represented by holding a series of specific workshops run by Yorkshire Planning Aid. The Consultation Report can be viewed at <a href="https://www.kirklees.gov.uk/localdevelopment">www.kirklees.gov.uk/localdevelopment</a> as part of the supporting information for the Core Strategy Proposed Submission which was considered by full council in March 2012.

#### Access to information – Planning applications

- 10.3. The Unitary Development Plan (UDP) written statement and proposals maps are available at <a href="www.kirklees.gov.uk/udp">www.kirklees.gov.uk/udp</a>. The schedule of saved and unsaved policies effective from 28<sup>th</sup> September 2007 is also available here.
- 10.4. From 6<sup>th</sup> April 2008, local planning application forms were replaced by a mandatory national standard planning application form (1 App). The council is able to accept planning applications using the 1 App form via the Planning Portal and is actively encouraging customers to make use of this option. However, to enable all of our customers to access our Service, the council is continuing to accept paper copies of 1 App applications.
- 10.5. The Kirklees Council website (<a href="www.kirklees.gov.uk/planning">www.kirklees.gov.uk/planning</a>) enables planning applications to be searched and viewed. The search facility enables the user to access planning application details using information from the application or address, or by map search. The results allow the user to view the application and supporting statements and plans. The

website also provides the facility to comment on planning applications or make an enforcement complaint online. A variety of general guidance and advice notes can also be accessed from this website.

#### Access to information – Local Development Framework

- 10.6. The council has a dedicated Local Development Framework (LDF) webpage (<a href="www.kirklees.gov.uk/ldf">www.kirklees.gov.uk/ldf</a>) from which all LDF documents can be viewed including details of past, current and forthcoming consultations. We also operate an online system for contributors to register their details and be kept informed of progress on the LDF. This system provides the ability for users to submit comments on LDF documents during consultation periods.
- 10.7. In terms of supporting information, key documents can be downloaded from <a href="www.kirklees.gov.uk/ldfsupportdocuments">www.kirklees.gov.uk/ldfsupportdocuments</a>. Alongside this webpage, Appendix A of the annual monitoring report contains details of the information and data sources that contribute to the evidence base for the LDF, including details on where relevant supporting documents can be found.

# Appendix A: Evidence base data sources (at 31st March 2011)

The following table shows some key evidence base data sources. Further evidence is listed in Appendix E of the Core Strategy Draft Proposals document (published December 2010) available at <a href="https://www.kirklees.gov.uk/localdevelopment">www.kirklees.gov.uk/localdevelopment</a>

LDF policy area	Data source	Description	Further information/how to access document
Housing	Housing Land Supply Review (HLSR)	An annual publication providing a comprehensive record of land that is or has at some time been considered to be suitable for housing development, or currently has planning permission for housing.	Document can be downloaded: www.kirklees.gov.uk/ldfsupportdocuments
	Strategic Housing Land Availability Assessment (SHLAA)	As part of preparations for the Local Development Framework (LDF), Kirklees Council has carried out a Strategic Housing Land Availability Assessment (SHLAA). This identifies development sites with potential to contribute to the future land supply for the Local Development Framework.	Document can be viewed or downloaded:  www.kirklees.gov.uk/shlaa
	Strategic Housing Market Assessment (SHMA) Economic Viability Assessment of land for Housing	The SHMA provides information on the level of need and demand for affordable and market housing within Kirklees. The SHMA was published in September 2009.  The council has undertaken an assessment of land for housing to assist in the development of policies on affordable housing and particularly to help establish the level of developer contribution that can reasonable be secured.	Document can be downloaded:  www.kirklees.gov.uk/ldfsupportdocuments  For further information please contact the Policy Team by emailing DPI@kirklees.gov.uk or phoning 01484 221627
	Impact of Employment Growth on House Buying (Ecotec, 2010)	This paper examines the impact of the pattern and type of job growth on households' ability to purchase housing. It considers issues including the future effective demand for housing and likely delivery across the Yorkshire and Humber region.	Document can be downloaded:  www.kirklees.gov.uk/ldfsupportdocuments  (note that a revised document entitled "Effective Demand for Housing in Kirklees" by Ecorys (formerly Ecotec) was published in November 2011 and can also be downloaded from the link above).

	Gypsy and Travellers and Travelling Showpeople	The West Yorkshire Housing Partnership (WYHP) commissioned a West Yorkshire Gypsy and Traveller Accommodation Assessment on behalf of the 5 West Yorkshire councils, which was completed in May 2008. It provides estimates of the requirements for residential and transit pitches up to 2026.	Document can be downloaded: www.kirklees.gov.uk/ldfsupportdocuments
Employment	Employment Land Supply Review	An annual publication providing a comprehensive record of land that is or has at some time been considered to be suitable for employment/industrial development, or currently has planning permission for these uses.	Document can be downloaded: www.kirklees.gov.uk/ldfsupportdocuments
	Kirklees Employers Survey	Published in 2009, this study uses questionnaire surveys of over 10% of businesses in Kirklees and, amongst other things, defines the aims and aspirations of these businesses in the future.	A summary of the main findings can be downloaded: www.kirklees.gov.uk/business/employersurvey.shtml
	Knight Frank Employment Study	This study, commissioned by the council, assesses the potential for job growth within Kirklees and identifies a strategic approach to maximising employment opportunities in the district.	Document can be downloaded: www.kirklees.gov.uk/ldfsupportdocuments
	Planning for Employment Land: Translating Jobs into Land (2010)	This report was commissioned by Yorkshire Forward in 2009 to inform the preparation of guidance to planning authorities on the assessment of future need for employment land.	Document can be downloaded: www.kirklees.gov.uk/ldfsupportdocuments
Shopping and Services	Town Centre Audit Programme	The council undertakes annual surveys of shop unit occupancy, pedestrian footfall and a range of other indicators of town centre health to enable monitoring of impacts in relation to PPS4. These assessments cover 19 town and district centres across the district.	Annual publications exist up to 2007 for most of the centres and can be downloaded from:  www.kirklees.gov.uk/towncentres  For more recent information, please contact the Policy team by emailing DPI@kirklees.gov.uk or phoning 01484 221627.

	Shopping Centre	The council undertakes surveys of retail provision	For further information please contact the Policy Team
	Hierarchy	throughout the District from the main town and district	by emailing DPI@kirklees.gov.uk or phoning 01484
	,	centres, down to local and neighbourhood shopping	221627
		facilities, and retail warehouse parks, on an annual or bi-	
		annual basis. This information contributed to the	
		assessment of the role and function of these centres, to	
		form the centre hierarchy.	
	Retail Capacity Study	Updated in 2009 to take account of changing economic	Document can be downloaded:
		climate, the 2009-2015 retail capacity study assesses the	www.kirklees.gov.uk/ldfsupportdocuments
		District's ability to accommodate further retail floorspace	
		now and in the future.	
Open Space	Kirklees Open Space	The council commissioned a comprehensive assessment of	Document can be downloaded:
	Study	open space provision in the District which provides an	www.kirklees.gov.uk/ldfsupportdocuments
		audit based analysis of the quantity, quality, value and	
		accessibility of open spaces (updated December 2010).	
		The study also includes strategy recommendations for	
		further provision and improvement of existing facilities.	
	Playing Pitch Strategy	The Playing Pitch Strategy provides an assessment of	Document can be downloaded:
	(2006)	playing pitches used for sporting purposes across Kirklees.	www.kirklees.gov.uk/ldfsupportdocuments
		It includes pitches used for association football, cricket,	
		rugby league, rugby union and hockey. The strategy	
		examines the current level and quality of pitch provision	
		and considers the potential demand for pitches up to	
		2012. Recommendations are set out for the protection,	
		enhancement and redesignation of pitches as well as the	
		need for new pitch provision.	
Transport/Travel	West Yorkshire Local	A joint strategy supported by neighbouring authorities to	The document can be viewed at www.wyltp.com
	Transport Plan	tackle shared transport priorities to 2011.	

	Consider Astion Disease	Consider studies are being developed as a sectioning sur-	For fronth an information along posters the Delice Terror
	Corridor Action Plans	Corridor studies are being developed as a continuing area	For further information please contact the Policy Team
		of work to deal with congestion on the core road network.	by emailing DPI@kirklees.gov.uk or phoning 01484
		Plans to provide for the systematic improvement of	221627
		congestion hotspots will be formulated.	
	A62/North Kirklees	This study has been commissioned to consider the	For further information please contact the Policy Team
	Connectivity Study	opportunities for improved public transport on the Leeds	by emailing <a href="mailto:DPI@kirklees.gov.uk">DPI@kirklees.gov.uk</a> or phoning 01484
		Road (A62) corridor and across north Kirklees.	221627
Flooding	Strategic Flood Risk	The Kirklees SFRA (November 2008) identifies areas within	Document and maps can be downloaded:
	Assessment (SFRA)	flood risk zones 1, 2, 3a and 3b, in accordance with	www.kirklees.gov.uk/ldfsupportdocuments
	, ,	Planning Policy Statement 25: Development and Flood	
		Risk.	
Nature	Kirklees Biodiversity	This identifies locally important key habitats and species	Documentation can be accessed from the Kirklees
conservation	Action Plan (BAP)	that have been prioritised for protection and	Biodiversity webpages at:
	, ,	enhancement.	www.kirklees.gov.uk/community/environment/green/greenkirkl
			ees/biodiversity.shtml
	Biodiversity	The council has established priorities and opportunities for	Documentation can be accessed from the Kirklees
	Opportunity Zones	biodiversity in specific geographical areas of Kirklees.	Biodiversity webpages at:
		Background information is available in the supporting	www.kirklees.gov.uk/community/environment/green/greenkirkl
		document which sets out the characteristics and land uses	ees/biodiversity.shtml
		relevant to each biodiversity zone, as well as ecological	
		connectivity issues and overarching objectives and issues.	
Natural resources	South Pennines	The council and its South Pennine partner Authorities	Document can be downloaded:
	Renewable and Low	commissioned this study to examine the capacity for	www.kirklees.gov.uk/ldfsupportdocuments
	Carbon Energy Study	renewable and low carbon energy in the partnership	
	(September 2010)	councils area within the South Pennines	
	Landscape Capacity	The study provides an assessment of the landscape	Document can be downloaded:
	Study for Wind	capacity for wind energy developments in the South	www.kirklees.gov.uk/ldfsupportdocuments
	Energy Developments	Pennines area. The purpose and scope of the study is set	
	in the South Pennines	out in paragraph 1.2 of the report.	
	(January 2010)	out in paragraph 1.2 of the report.	
	(January 2010)		

# Appendix B – UDP housing allocations expected to come forward within five years

The following Unitary Development Plan (UDP) housing allocations are expected to come forward within five years. Further housing capacity information can be found in the Strategic Housing Land Availability Assessment (SHLAA) (<a href="www.kirklees.gov.uk/shlaa">www.kirklees.gov.uk/shlaa</a>) and the Housing Land Supply Review (HLSR) (<a href="www.kirklees.gov.uk/ldfsupportdocuments">www.kirklees.gov.uk/ldfsupportdocuments</a>).

HLSR site number	UDP housing allocation number	Street	Locality	Town	Estimated capacity
30005	H2.2	Helme Lane	Meltham	Huddersfield	39
Z0258	H8.59	Laund Road	Lindley	Huddersfield	25
Z0263A	H8.17	Cowrakes Road	Lindley	Huddersfield	140
Z0232	H8.20	Birchencliffe Hill Road		Huddersfield	21
T0029	H7.26	Holme Avenue	Dalton	Huddersfield	26
40490	H3.12	New Mill Road	Wooldale	Holmfirth	34
B0291	H11.22	Lady Ann Road	Soothill	Batley	65
D0112	H10.15	Low Road	Dewsbury Moor	Dewsbury	18
B0143	H11.10	White Lee Road		Batley	29
					397



