



Summary Accounts 2015-16

Welcome to Kirklees Council's Summary Accounts, which aims to put the formal set of accounts into a format which is concise and more easily understood.

Statement of Accounts

The Council produces a full set of accounts. These can be viewed on the Council's website:

<http://www.kirklees.gov.uk/accounts>

The Council's audited Statement of Accounts complies with the Chartered Institute of Public Finance and Accountancy's (CIPFA) Code of Practice on Local Authority Accounting, which is based on International Financial Reporting Standards, as well as proper accounting practice defined under statute.

The Statement of Accounts is signed by the Director of Resources. The Council's Corporate Governance and Audit Committee approve the accounts following their audit by the Council's external auditors.

Summary Accounts

The size and scale of Kirklees as an organisation gives rise to a Statement of Accounts that is both a large and complex document. The purpose of this summary is to give interested parties a broad view of the Council's accounts, in a simplified and more understandable format. A reader of this report should gain a better understanding of both the Council's financial performance and available resources.

All the figures behind this summary were compiled having regard to proper accounting practices. In order to provide simplified, meaningful, summary information, some figures have been combined.

It is important to note that although the summary of accounts is based on the full Statement of Accounts, the summary itself has not been audited.

Revenue Expenditure

Revenue expenditure is day to day expenditure incurred in the running of Council services, including expenses such as salaries and wages, building maintenance, heat and lighting.

Revenue expenditure cannot be funded from borrowing and each year the Council is required by law to set a balanced revenue budget.

How does this relate to you?

The Council provides a wide variety of services through revenue expenditure including schools, roads, leisure facilities and refuse collection. The following table illustrates how much was spent on some of these services per head of population, pupil or household, as appropriate.

| | |
|-------------------------------------|-------------------|
| Schools | £6,029 per pupil |
| Waste collection & disposal | £83 per household |
| Highways, Roads & Transport | £67 per head |
| Housing (excluding council housing) | £34 per head |
| Library Service | £21 per head |

Where the money was spent

The Council's Income and Expenditure Statement shows the cost in the year of providing Council services. In the private sector the equivalent statement is often called the Profit and Loss account.

In order to aid comparability between different local authorities, councils are required to group services into headings defined by Central Government.

KIRKLEES COUNCIL – SUMMARY ACCOUNTS 2015/16
Income and Expenditure

Breakdown of income and expenditure by service

| Service | Expenditure £ million | Income £ million | Net Cost of Services £ million |
|--|--------------------------|---------------------|---|
| Children's and Education Services | 414.5 | -300.2 | 114.3 |
| Adult Social Care | 147.0 | -49.7 | 97.3 |
| Housing - Council Housing | 61.9 | -274.8 | -212.9 |
| Housing - Other | 136.5 | -121.9 | 14.6 |
| Highways and Transport | 59.9 | -13.9 | 46.0 |
| Cultural | 43.1 | -4.9 | 38.2 |
| Environmental and Regulatory | 45.7 | -7.9 | 37.8 |
| Planning | 14.6 | -7.0 | 7.6 |
| Public Health | 27.7 | -25.7 | 2.0 |
| Central Services and other costs | 26.4 | -5.9 | 20.5 |
| Net Cost of Services | 977.3 | -811.9 | 165.4 |
| Funding | | | |
| General Grants and Contributions | | | -140.3 |
| Business Rates | | | -48.6 |
| Council Tax | | | -144.4 |
| Total Funding available | | | -333.3 |
| Other Operating Income and Expenditure – mainly value of assets transferred to Academies | | | 18.2 |
| Financing and Investment Income and Expenditure – mainly interest paid | | | 32.7 |
| Surplus on Provision of Services | | | -117.0 |
| Accounting adjustments - not charged to Council Tax (1) | | | 132.3 |
| Net transfer from reserves | | | -3.2 |
| Contribution from General Fund Balance (2) | | | 12.1 |

(1) Various accounting charges involving employee pensions and Council's assets by law should not be funded by Council Tax. These items need to be excluded before money is charged to or from the Council's General Fund Balance. Also some statutory charges to Council Tax and Business Rates are not proper accounting charges so need to be added back in before determining the contribution to/from the General Fund Balance. A much more detailed analysis of reserve movements is explained in the Council's Movement in Reserve Statement in the full Statement of Accounts.

(2) A positive figure represents a deficit on the Council's General Fund which is transferred to the General Fund Balance at year end.

How our services are funded

There are several funding streams the Council uses to fund the net cost of providing services to Kirklees residents:

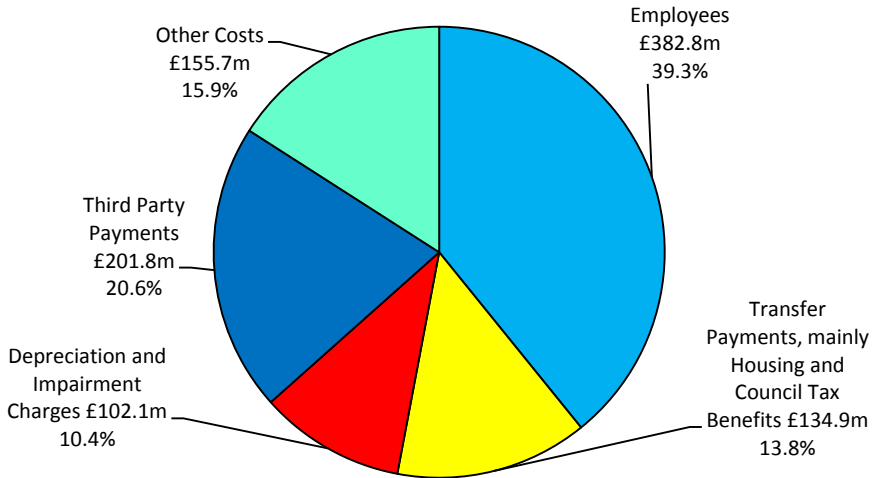
- It receives general grants from Government which are used to support all services, in contrast to service specific grants such as the Dedicated Schools Grants which must be spent on education.
- Council Tax - a tax that the Council raises on local homes to support its services.
- Business Rates – a tax on businesses, of which councils are allowed to retain 49% locally.

Breakdown of income and expenditure by type

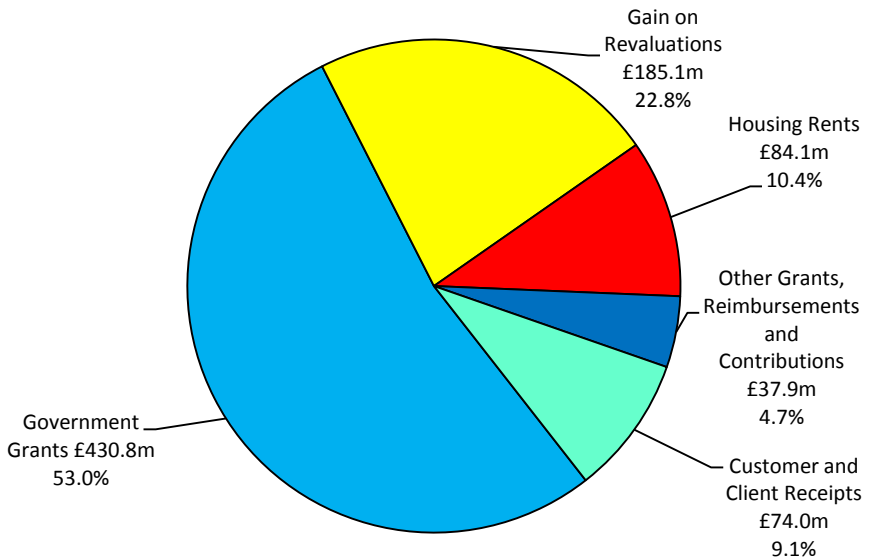
It is also useful to know the type of expenditure incurred as well as which service has spent it. The following graphs break down income and expenditure by type. It should be noted that these graphs show the income and expenditure relating to service expenditure only.

KIRKLEES COUNCIL – SUMMARY ACCOUNTS 2015/16
Income and Expenditure

Breakdown of expenditure by type £977.3 million



Breakdown of income by type £811.9 million



KIRKLEES COUNCIL – SUMMARY ACCOUNTS 2015/16
Capital Expenditure

Capital Expenditure

Capital expenditure generally represents money spent by the Council on purchasing, upgrading and improving assets such as buildings and roads. The Council benefits from capital expenditure over a long period of time. Capital expenditure is shown on the Balance Sheet as Long Term Assets. Over the lifetime of an asset its cost is charged to revenue as its value decreases through use. This cost will be represented in the Income and Expenditure Statement as depreciation and impairment.

| Capital Expenditure by Service | £ million |
|---------------------------------------|------------------|
| Housing - Council Housing | 22.7 |
| Highways | 15.5 |
| Children's and Education Services | 12.2 |
| Communities Transformation and Change | 5.0 |
| Transport | 4.9 |
| Housing - Other | 3.4 |
| IT | 2.0 |
| Other | 9.4 |
| Total Capital Expenditure | 75.1 |

Capital expenditure is funded by grants, borrowing, receipts from the sale of assets, as well as revenue contributions. Kirklees is allowed to borrow to invest in assets as long as any borrowing does not breach the Council's prudential borrowing limits.

| Sources of Finance | £ million |
|---|------------------|
| Government Grants and Other Contributions | -25.3 |
| Borrowing | -11.4 |
| Revenue Contributions and Reserves | -31.8 |
| Capital Receipts | -6.6 |
| Total Funding | -75.1 |

KIRKLEES COUNCIL – SUMMARY ACCOUNTS 2015/16
Financial Position (Balance Sheet)

Financial Position of the Council

The Balance Sheet presents the financial position of the Council at 31 March 2016. It shows what the Council owns (assets) and what it owes (liabilities) as well as the amount held in reserves (equal to assets less liabilities).

| | £ million |
|---|---------------|
| Assets – What Kirklees Owns | |
| Property and equipment | 1,640.4 |
| Other long term assets | 4.9 |
| Monies owed to the Council | 80.4 |
| Cash, investments and stocks | 33.9 |
| | 1,759.6 |
| Liabilities – What Kirklees Owes | |
| Borrowing | -545.7 |
| Monies owed by the Council | -96.9 |
| Pension scheme (1) | -522.9 |
| | -1,165.5 |
| Net Worth of the Council | 594.1 |
| Financed by Usable Reserves: | |
| General Fund Balance | -26.0 |
| Housing Revenue Account (HRA) Balance | -42.8 |
| Capital Receipts (used to pay off debt or acquire new assets) | -10.5 |
| Capital Grants Unapplied | -13.9 |
| Earmarked Reserves (2) | -87.2 |
| | -180.4 |
| Unusable Reserves (3) | -413.7 |
| Total Council Reserves | -594.1 |

(1) This represents the Council's net liabilities from its share of the pension fund assets and the commitment of the Council to pay future retirement benefits.

(2) Earmarked Reserves are kept to cover specific areas of activity and risk. They are also used to carry forward surplus and deficits to following years for very specific areas, e.g. schools balances and grants.

(3) Unusable Reserves support fixed assets and pensions on the balance sheet and are not available for use in providing services.

KIRKLEES COUNCIL – SUMMARY ACCOUNTS 2015/16
Cash Flow

Cash Flow

All organisations require cash to be able to function. The following statement shows how the Council's cash balance (including very short term financial assets) changed in the financial year 2015/16.

| | £ million |
|--|------------------|
| Net surplus on the provision of services | -117.0 |
| Adjustments for non-cash movements (1) | 27.9 |
| Adjustment for items in net surplus that are investing or financing activities | 29.3 |
| Net cash flow from Operating Activities | -59.8 |
| | |
| Investing Activities (mainly from purchase and sale of fixed assets) | 34.1 |
| Financing Activities (mainly from taking out new and paying off existing borrowing) | 23.3 |
| Net increase in Cash and Cash Equivalents | -2.4 |
| | |
| Cash and cash equivalents at 1 April 2015 | 28.8 |
| Cash and cash equivalents at 31 March 2016 | 31.2 |

(1) Some items are reversed out of the Cash Flow Statement as they have no cash effect in 2015/16. For example, a building on the Balance Sheet is recognised as an expense through depreciation when the economic benefit is received rather than the year in which the asset is purchased.

KIRKLEES COUNCIL – SUMMARY ACCOUNTS 2015/16
Housing Revenue Account

Housing Revenue Account (HRA)

The Council owns just under 23,000 dwellings. The Housing Revenue Account by law must be kept separate from the Council's General Fund Balance and be accounted for separately as a separate fund. This prevents General Fund resources being used to subsidise council housing or vice versa.

| Housing Revenue Account | £ million |
|--|------------------|
| Income | |
| Council house rents | -84.1 |
| Other income (1) | -182.8 |
| PFI grant | -7.9 |
| | -274.8 |
| Expenditure | |
| Repairs and maintenance | 20.1 |
| Supervision and management | 23.5 |
| Depreciation and revaluation/impairment losses | 15.6 |
| Other costs | 3.1 |
| | 62.3 |
| Surplus for the year | -212.5 |
| Capital charges and other adjustments | 205.5 |
| Contribution to HRA balance | -7.0 |

(1) This includes a one-off revaluation gain of £179.5m arising from an increase in the adjustment factor used to arrive at the value of housing stock.

The increase in housing rent in 2015/16 was 2.20% (2014/15 4.49%).

The level of housing rent arrears at the year-end were:

31st March 2016 - £2.5m

31st March 2015 - £2.6m

The HRA Balance (£42.8m) will be used to help sustain a balanced HRA revenue position over the medium to longer term informed by the HRA business plan.

Collection Fund

Kirklees Council collects Council Tax on behalf of itself as well as other precepting authorities: West Yorkshire Police Authority (WYPA) and West Yorkshire Fire and Rescue Authority (WYFRA). Council Tax is a residential property tax based on a series of property valuation bandings. In order to manage this arrangement the Council operates a Collection Fund.

The Collection Fund also collects Business Rates (National Non Domestic Rates) on behalf of itself, Central Government and WYFRA. The amount that local businesses pay is calculated by applying the multiplier set by Central Government to their rateable value. The Council is responsible for collection rates due from ratepayers in its area and pays 50% of the proceeds to Central Government and 1% to WYFRA.

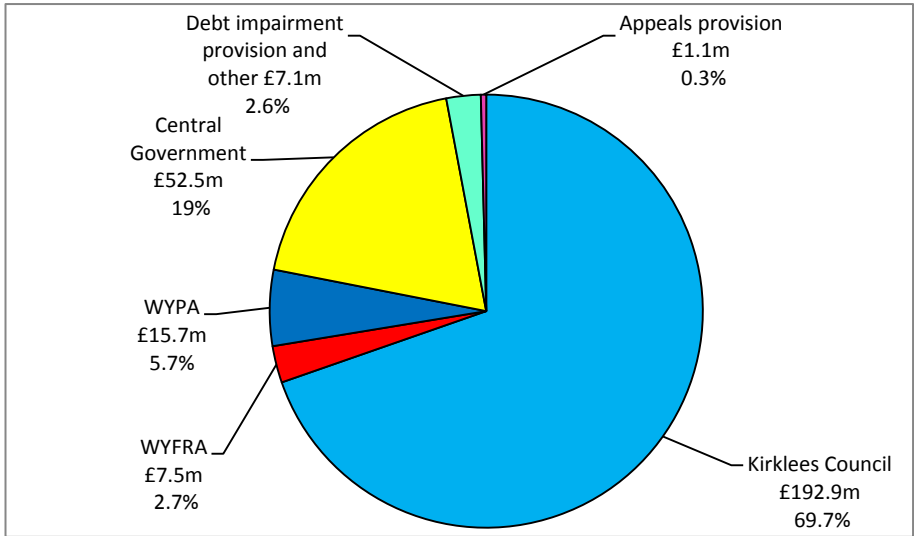
This year the Collection Fund showed income collected from Council Tax of £168.8m and Business Rates of £102.3m.

Precepts and demands on the Collection Fund were as follows:

Kirklees Council (Council Tax £141.5m, Business Rates £51.4m), Central Government (Business Rates £52.5m), WYFRA (Council Tax £6.5m, Business Rates £1.0m), WYPA (Council Tax £15.7m).

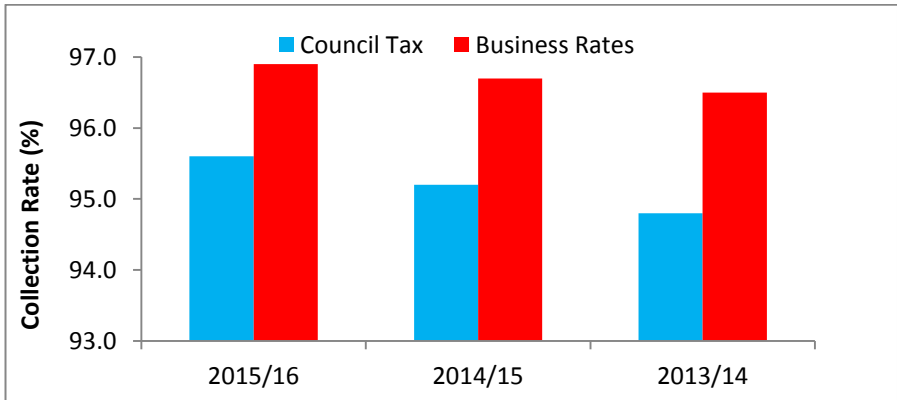
KIRKLEES COUNCIL – SUMMARY ACCOUNTS 2015/16
Collection Fund

Collection Fund Expenditure



The Council's share of arrears for Council Tax as at 31 March 2016 was £11.6m (2014/15 £13.4m) and for Business Rates £2.3m (2014/15 £2.7m).

Collection Rates



Further Information

The focus of this document is to make our accounts more accessible to all our key stakeholders - including:

- Service Users
- Council Tax payers
- Council Tenants
- Business Rates payers
- Employees
- Suppliers
- Anyone who has a general interest in our financial position and performance

As such we would like to hear from you. If you have any further comments or queries regarding this document please contact Financial Management, Risk, IT and Performance on **01484 221000** or by email to **General.Finance@kirklees.gov.uk**

Our Statement of Accounts can be found on our website along with other useful financial documents, such as our budget, capital plan and previous years' Summary Accounts www.kirklees.gov.uk/accounts

Glossary

Capital Expenditure

Expenditure on the acquisition of assets or expenditure that adds to and not merely maintains the value of assets.

Collection Fund

A separate statutory account under the provisions of the Local Government Finance Act 1988, showing the transactions in relation to Business Rates and Council Tax.

Depreciation

This represents the consumption of an asset over its useful life. If the cash cost of acquiring an asset was charged to revenue in one go, it would distort the year on year figures, and ignore the fact that the organisation has an asset which is generating service potential for the authority.

International Financial Reporting Standards (IFRS)

A set of standards developed globally to ensure that accounts compiled in one country will be comparable to those compiled in another. Most countries across the world now use IFRS, including the UK public sector which uses European Union Adopted IFRS adapted for use in the public sector.

Reserve

Reserves are reported in two categories. The first category is usable reserves: that is those reserves that the Council may use to provide services. The second category (unusable) is those that the Council is not able to use to provide services. They include reserves for unrealised gains and losses and adjustment accounts that absorb the difference between the outcome of applying proper accounting practices and the requirements of statutory arrangements for funding expenditure.

Impairment

The value of an asset may be revised down due to changes in Market Value, or due to damage/obsolescence resulting in a loss of service potential from the asset. When this happens, depreciation would not fully reflect the loss, so an additional charge is put through the Income and Expenditure Statement.

Revaluation Gains/ Reversal of Impairment

If a revaluation loss or physical impairment has been charged as expenditure, we are required to put any subsequent reversal to income. If the revaluation is not reversing a previous loss this amount is charged instead to the Revaluation Reserve as an unrealised gain.

Third Party Payments

Some Council services are contracted out to third parties. Payments to these providers are classified as Third Party Payments.